

Community Health Centers

Preparing for Participation In the ACA Health Insurance Exchange

Presented to
NCSL Task Force on Federal Health Reform
Implementation
at
2011 NCSL Fall Forum
November 30, 2011

Roger Schwartz
National Association of Community Health Centers

Brief History of Health Centers

Health Centers: Five Basic Characteristics -

- Location in high-need areas
- Comprehensive health and related services (especially 'enabling' services)
- Open to all residents, regardless of ability to pay, with charges prospectively set based on income
- Governed by community boards, to assure responsiveness to local needs
- Held to strict performance/accountability standards for administrative, clinical, and financial operations

National Association of Community
Health Centers - 2011

Services Offered by Health Centers

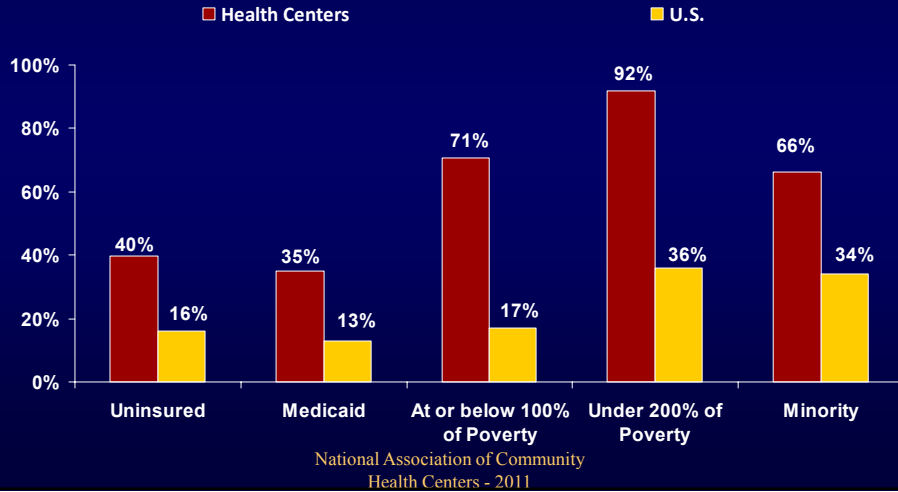
- Primary Medical Care
- Preventive Health Care
- Prenatal, Perinatal, & Newborn Care
- Gynecological Care
- HIV Care
- Hearing/Vision Screening
- Oral Health
- Mental Health
- Substance Abuse
- Pharmacy
- X-Rays and Lab
- Specialty Medical Care
- Enabling Services

National Association of Community Health Centers - 2011

Community Health Centers: A Unique & Proven Primary Care Model

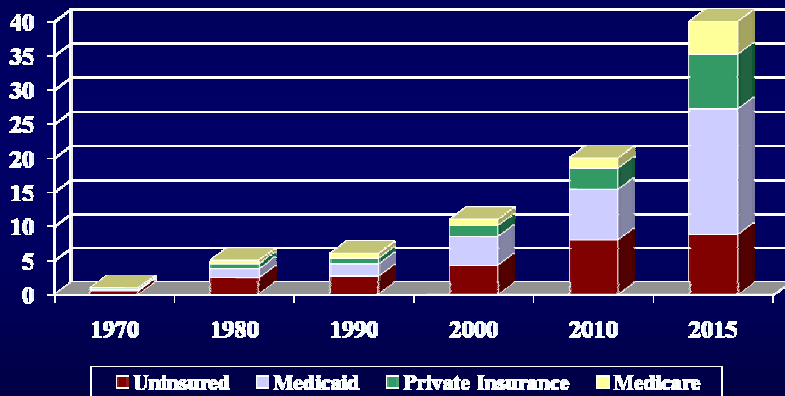
<p style="text-align: center;"><u>Access</u></p> <p>-Serve as health care homes to over 20 million patients in 8,000+ rural and urban <u>underserved</u> communities.</p> <p>-Open to all regardless of insurance status; offer care on sliding-fee scale.</p> <p>-Will reach 40 million people in need by 2015.</p>	<p style="text-align: center;"><u>Quality</u></p> <p>-Medicaid beneficiaries receiving health center care 19% less likely to use emergency department, 11% less likely to be hospitalized for ambulatory care-sensitive conditions than beneficiaries using other providers.</p> <p>-Ensure that all patients receive recommended screenings and health promotion services.</p>
<p style="text-align: center;"><u>Cost-Effectiveness</u></p> <p>-Save <u>\$1,200+</u> per patient annually in total health care costs.</p> <p>-Drive <u>\$24 billion annual savings</u> from reduced emergency, hospital, and specialty care costs, including \$6 billion in combined state and federal Medicaid savings.</p>	<p style="text-align: center;"><u>Economic Engine</u></p> <p>-Generated over \$20 billion in total economic benefits for low-income communities in 2009.</p> <p>-Produced nearly 190,000 jobs that same year.</p> <p>-Will create 284,000 <u>new</u> jobs and generate \$54 billion in overall economic benefits by 2015.</p>

Health Center Patients are Poorer, More Uninsured and More Minority than US Pop



Growth of Health Centers: 1970-2010 (and 2015)

Number of Persons Served by Coverage Source



Health Insurance Exchange

- Created in Section 1 of Affordable Care Act (PL 111-148).
- Proposed Rule published in Federal Register August 2011 (*76 FR 51202-51237, August 17, 2011*).
- 45 CFR Parts 155 and 156.
- Exchanges are state-based competitive virtual marketplaces where individuals and small businesses can purchase qualified health plans (QHPs).
- Operational by January 1, 2014.

National Association of Community
Health Centers - 2011

Health Insurance Exchange

The proposed rule requires each QHP issuer to include within its network a sufficient number of essential community providers, that serve predominantly low-income, medically-underserved individuals, including:

Health care providers defined in Section 340B(a)(4) of the PHS Act (lists **FQHCs**),

National Association of Community
Health Centers - 2011

Health Insurance Exchange

In proposed rule, CMS discusses QHP contracting and payment to FQHCs:

- 1) *Section 1311(c)(2)*—no requirement for QHP issuers to contract with essential community providers that refuse to accept generally applicable payment rates.
- 2) *Section 1302(g)*—requirement for QHP issuers to reimburse FQHCs at their Medicaid PPS rates.

National Association of Community
Health Centers - 2011

Health Insurance Exchange

HHS suggests two potential approaches:

- 1) Require QHP issuers to pay at least Medicaid PPS rate to each FQHC participating in QHPs network,
or
- 2) Permit issuers to negotiate mutually agreed upon rates with FQHCs, with generally applicable payment rates as the minimum.

National Association of Community
Health Centers - 2011

NACHC's Comments

Suggested approach:

- ✓ Interpret Section 1302(g) as requiring a *methodology* (provided for in Section 1902(bb) of the SSA), not a specific payment rate.

- ✓ Require QHPs to contract with “any willing FQHC”

National Association of Community
Health Centers - 2011

NACHC's Comments

- ✓ These two policies would accomplish a number of goals:
 - Helps meet the ACA's and proposed rules requirements of exchange network adequacy (42CFR155.1050 and 156.230)
 - Focus on sufficient choice of primary care providers in medically underserved areas (Section 1311(c) (1)(B) of ACA)

National Association of Community
Health Centers - 2011

NACHC's Comments

- Broadly defines the types of providers that furnish primary care services such as nurse practitioners.
- Assures QHPs contract with essential community providers
- Assures fair payment to FQHCs
- Consistent with payment to FQHCs in Medicaid and CHIP and Congressional support of FQHCs
- Payment to FQHCs could include a wrap-around via “user fees” or QHPs risk-adjustments.

National Association of Community
Health Centers - 2011

NACHC's Comments

Health Center Activity in the States

In a number of states Primary Care Associations and their FQHC membership have been working with appropriate state officials, Legislators, and stakeholders to develop effective exchanges: CO, CA, WI, AL, MS, ND and SD

National Association of Community
Health Centers - 2011