STATE POLICY OPTIONS TO IMPROVE EDUCATIONAL LEADERSHIP PREPARATION: PROGRAM RESEARCH LESSONS

Margaret Terry Orr, PhD, Bank Street College National Conference of State Legislators Meeting, Wallace Foundation, New York March 12, 2010

Exemplary principal preparation and development: Two studies

- □ A study of 8 exemplary leadership preparation and development programs and their comparative effects on principals and their leadership practices (Darling-Hammond, L., Meyerson, D., La Pointe, M. M., & Orr, M. T. (2009). Preparing principals for a changing world. San Francisco, CA: Jossey-Bass.)
- □ A study of 8 Wallace-funded urban districts and their investments in leadership preparation through policy, programs, university collaboration and internships. (Orr, M. T., King, C., & La Pointe, M. M. (2009 draft). Districts developing leaders: Eight districts' lessons on strategy, program approach and organization to improve the quality of leaders for local schools. Report prepared for The Wallace Foundation. Newton, MA: EDC.)

Preparing and developing educational leaders: institutions, targets and processes

universities

Aspiring leaders

Leadership preparation

Districts and others

New principals

Leadership development

Districts and others

Experienced principals

Leadership development

Key findings on the nature of quality preparation

Qualities of exemplary programs (which differentiate them from conventional programs):

- Vigorous recruitment and <u>selection</u>
- Well-articulated <u>program theory</u> organized around effective leadership and school improvement
- Coherent standards-based <u>curriculum</u>
- Active-learning strategies
- Quality <u>internships</u> (full-time, authentic leadership work)
- Knowledgeable and competent <u>faculty</u>
- Social and professional <u>support</u>, including cohort membership
- Candidate and program <u>assessment</u> linked to standards and program mission and objectives

Key strategies for leadership preparation

- District-university partnership for program design, delivery and oversight
- Program focus around district leadership priorities and school improvement needs
- Intensive and extensive internship opportunities
- Connection to a continuum of leadership development into and beyond initial leadership positions
- Responsive to university and state higher education standards and accreditation expectations

Key findings on the nature of quality leadership development

- Well-articulated approaches for principals to learn how to develop stronger schools
- Emphasis on more effective teaching and learning
- Coherent view of student learning, teacher development and school leadership
- Connected and aligned as an on-going approach to the development of a holistic, identifiable professional practice—a learning continuum
- □ Grounded in theory and practice

Key strategies for principal development

- Types of extensive, high quality learning opportunities:
 - Participating in a principal network
 - Conferences
 - Mentoring and coaching
 - School visits
 - Engaging in individual or collaborative research
- □ Having multiple opportunities
- District-based or intermediary-based (such as university or other educational entity)

Nature of state policy for leadership preparation and development

- Fragmented by differences in higher education and K-12 policies for universities and districts
- Lack of coherence in educational leadership preparation and development policies for:
 - Program accreditation
 - Licensure/certification requirements
 - School and district performance expectations
 - Principal evaluation
 - Funding for leadership preparation and development

Reflections of state policy in principals' preparation program experiences

- Leadership preparation <u>programs are improving</u> based on quality indictors
- Principals' ratings (for all exemplary and comparison principals combined) of their programs' qualities varied by state suggesting policy differences and that policies matter
- □ Some program features <u>appear most often</u> in some states:
 - Whether candidates had an internship
 - Whether the internship is full time
 - Whether the internship reflected national accreditation standards for quality features

Reflections of state policy in principals' leadership development experiences

- Access to different types of leadership development experiences <u>varies</u> by state, reflecting state policy investments, particularly for:
 - Peer coaching
 - Mentoring or coaching by an experienced leader
 - Professional learning opportunities

Facilitating conditions

- Champions/Designers/Architects
- □ Financial supports
- Policy and standard alignment

State policy options for better leader quality through improved preparation and development

- Mandates (through regulations, requirements and sanctions)
- System change (through restructuring at the state and provider levels)
- Capacity building (through professional development and access to data)
- Inducements (through grants and other investments)

(source: McDonnell, L. M. & Elmore, R. F. (1987). Getting the job done: Alternative policy instruments. Educational Evaluation and Policy Analysis, 9(2), 133-152.

State leadership development policies: Combining mandates and system change

- Establish vision and standards for school leadership
 - Adopt the ISLLC standards
 - Use the standards as a framework for improving program accreditation, licensure, and coordination of all forms of leadership education
- Use of accreditation or program review
 - Leverage program change or reform (e.g. close existing programs and require all institutions to reapply under new guidelines)
 - Require national accreditation (NCATE or TEAC) or state accreditation
 - Externally review programs, using quality performance measures and assessment
- Enable alternative providers (with or without university involvement) for leadership certification

Mandates and system changes (continued)

- Use principal assessment for program and candidate improvement, either:
 - Adopt a nationally available test
 - Develop a state designed assessment that reflects local priorities
 - Link assessments to program completion and licensure
- Create a continuum of leadership preparation,
 development and training, such as:
 - Tiered licensure requirement
 - Continued professional development requirements

State leadership development policies: Combining capacity building and inducements

- Develop inducement strategies to recruit individuals for the principalship
 - Create funding for competitively-earned internships (paid to candidates directly or to university-based programs)
 - Create alternative licensure options for nontraditional candidates
- Provide grants to districts or to universities for new or redesigned programs using state or federal funding

Combining capacity building and inducements (continued)

- Build or fund an infrastructure for on-going professional development
 - Statewide organization or association
 - Collaboration with statewide associations
 - Local or regional intermediary educational agencies (such as Academies)
- Fund professional development for districts and universities on leadership preparation modules or district-university partnerships (Southern Regional Education Board--SREB)

Combining capacity building and inducements (other strategies)

- Fund professional development for faculty,
 institutions, and intermediaries on new approaches
 to leadership preparation and development
- Make data on graduates available to universities for program improvement purposes:
 - State leadership assessment
 - Career information
 - Performance of schools lead by graduates
- Support program evaluation

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