

Appropriations, Authorizations, Expirations, Regulations: An Update

The four “tions”



Appropriations

- BBA raised caps
- Enacted bills
- CR
- End game

Authorizations

- Recently completed
- Moving

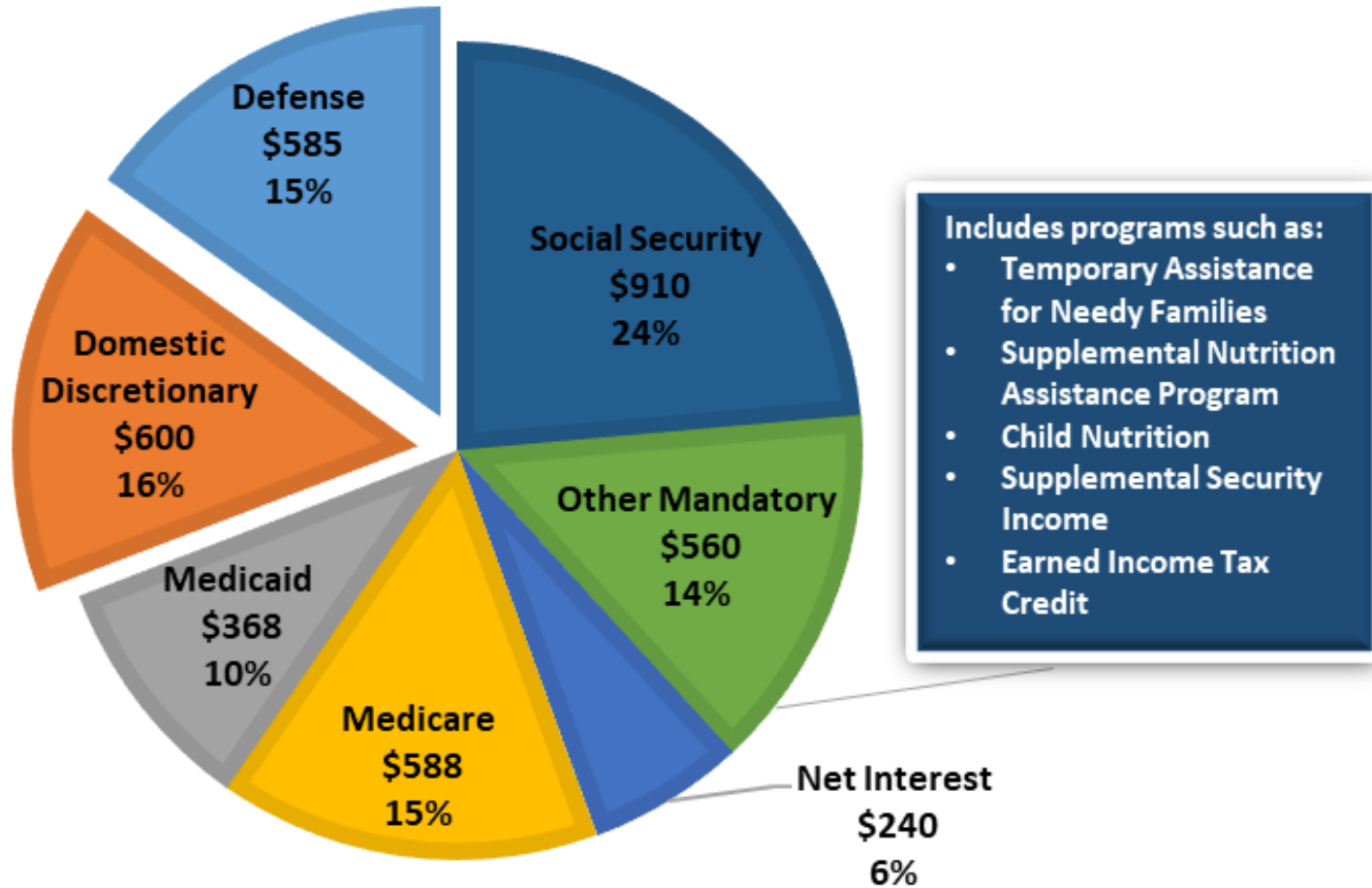
Expirations

- Those that matter
- Those that don't

Regulations

- New FFIS initiative
- Short list

Pieces of the pie

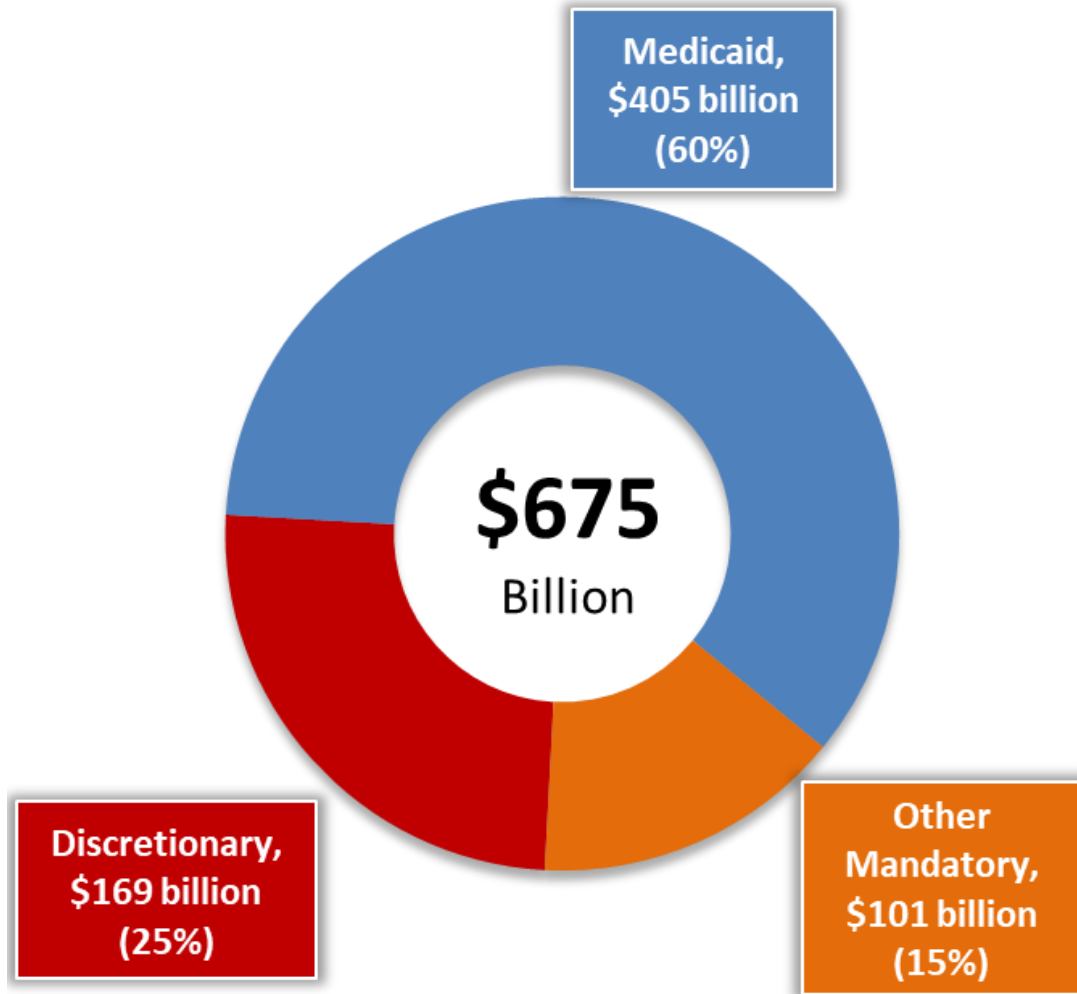


Federal Outlays, FY 2016

\$ in billions

Source: OMB Historical Tables, FY 2018

Medicaid dominates



Source: FFIS Grants Database, FY 2018



BBA has broad reach

Discretionary caps

Side agreement for extra funding

Mandatory sequestration

Disaster relief

Debt limit suspension (March 2019)

HHS programs

Budget reform committee



Mandatory sequestration

- Extended through FY 2027
- ATB cuts (-6.2% in FY 2019)
- Covered programs include:

Social Services
Block Grant

Promoting
Safe and
Stable Families

Prevention
and Public
Health Fund

Portion of
Highway
Funding

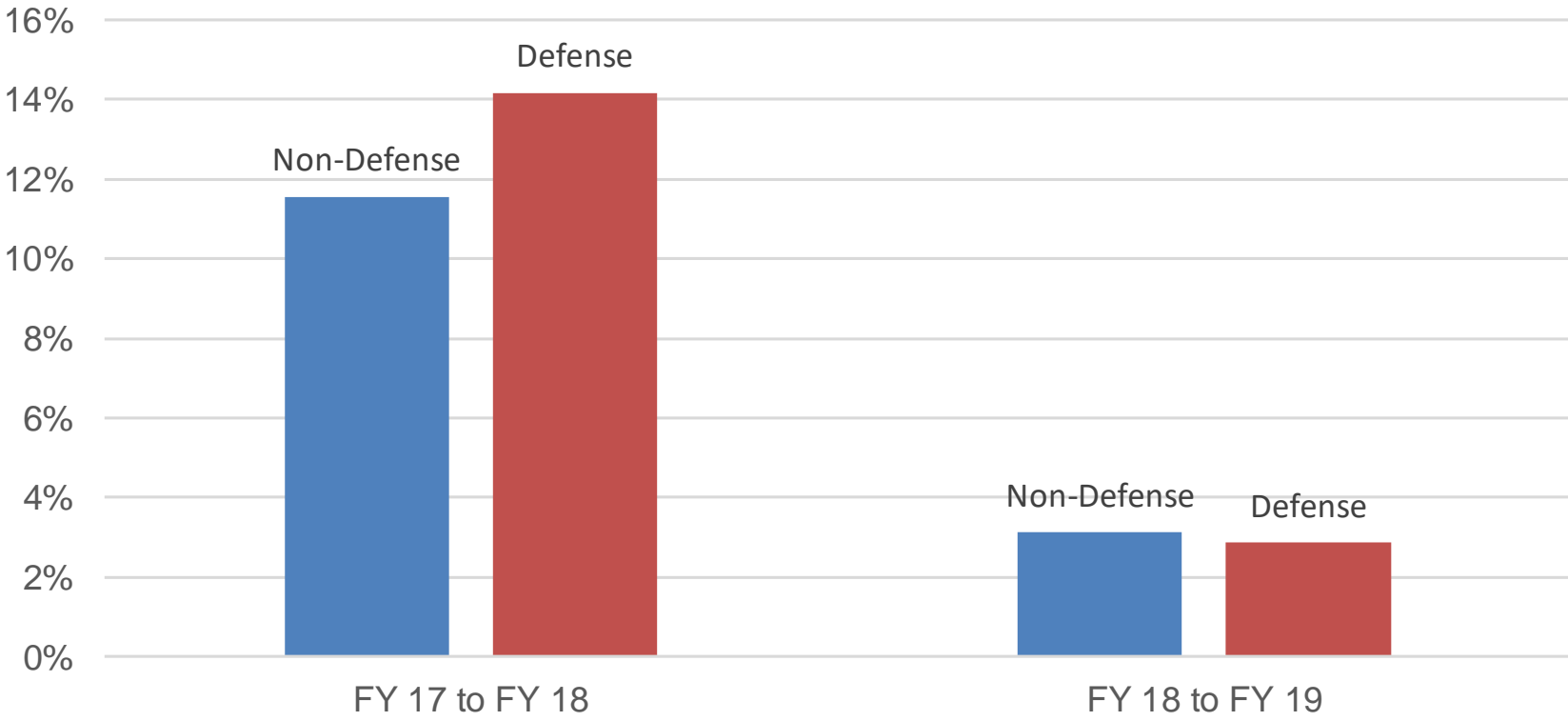
Vocational
Rehabilitation

Housing Trust
Fund

Appropriations: BBA helped

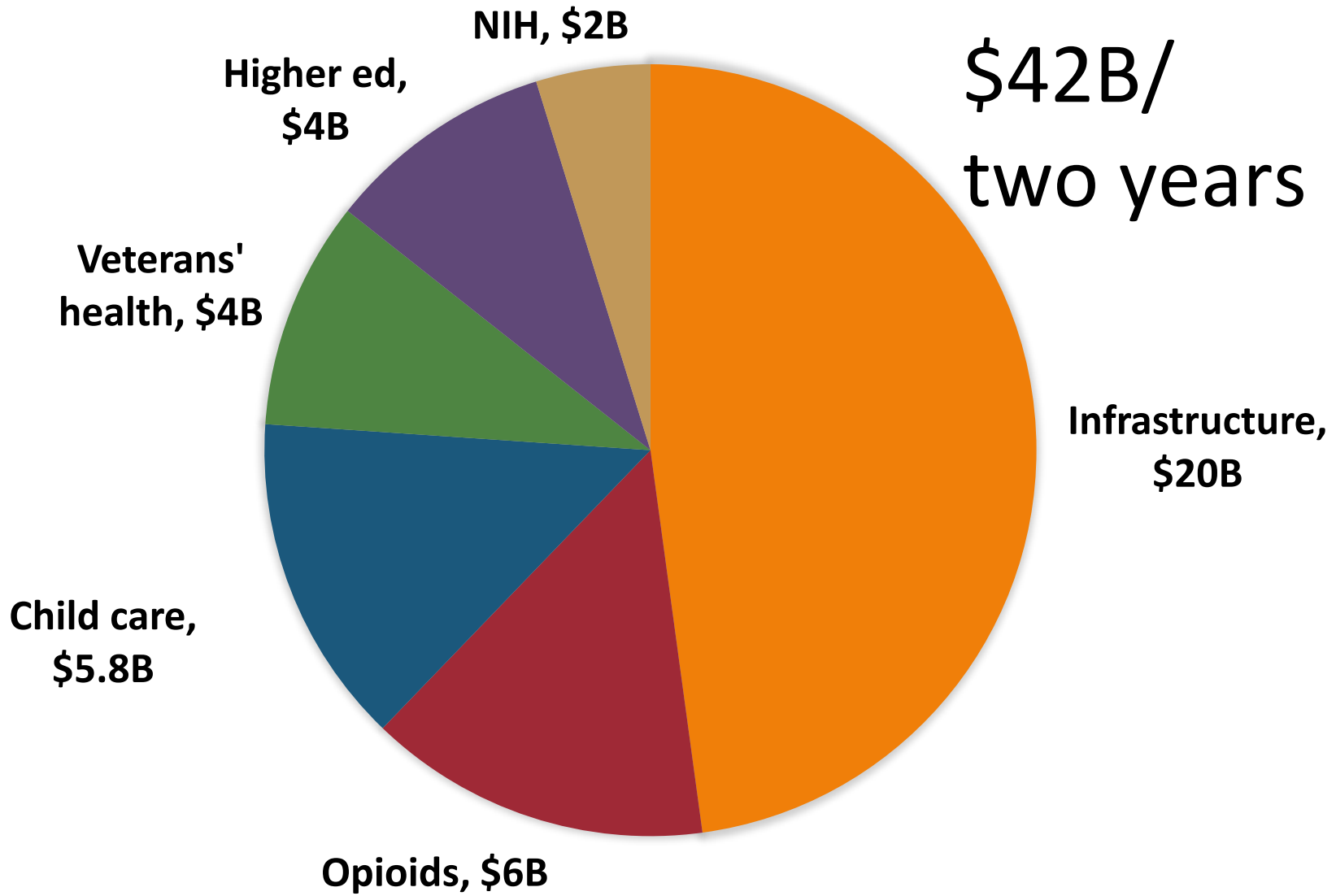


Increases in Discretionary Spending Under BBA 2018



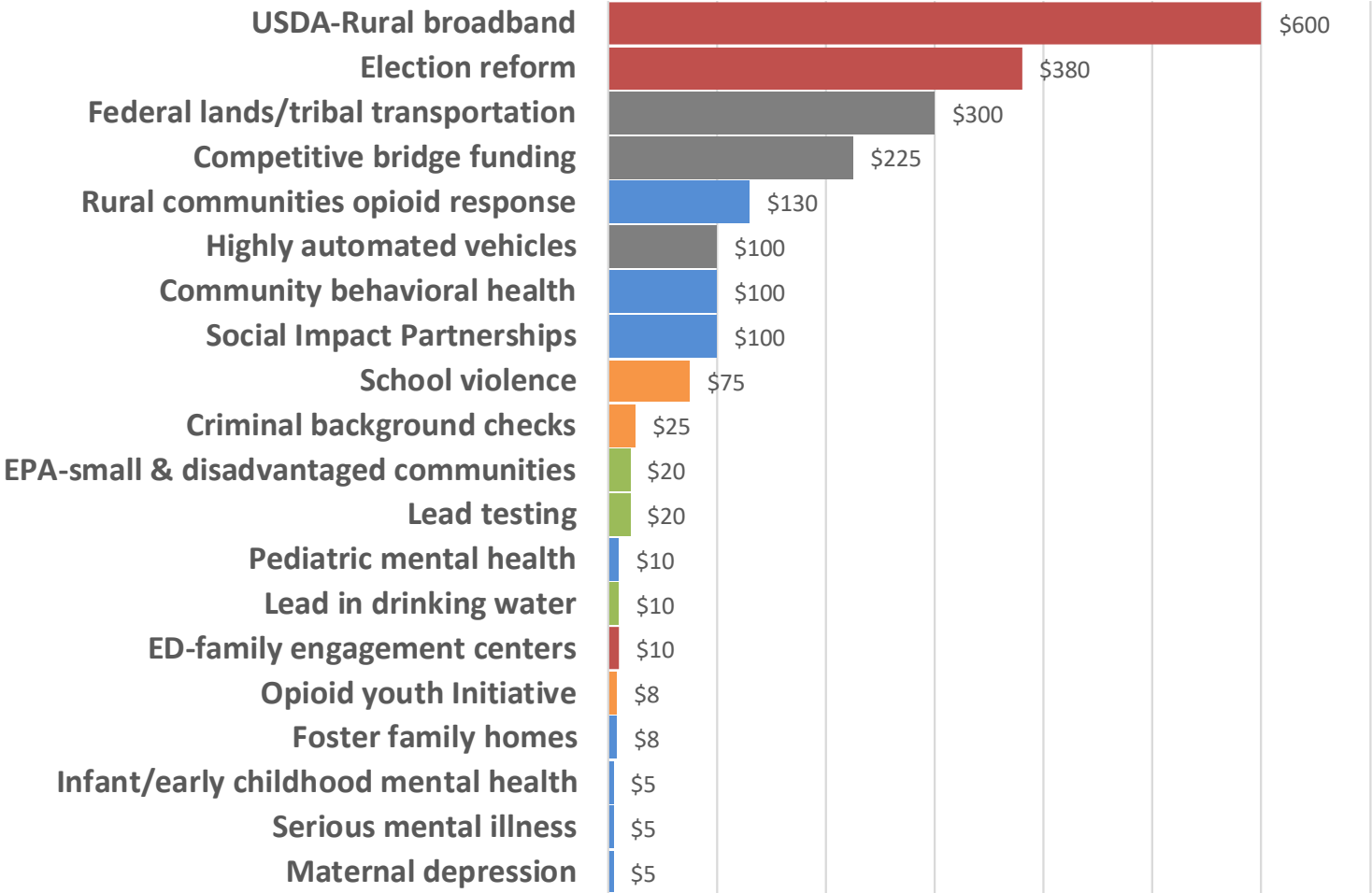
Source: CBO

Side agreement funding



\$2+ billion in new spending

New Funding in FY 18 (\$ in millions)



Source: FFIS new grants tracker



Appropriations

FY 2019 Appropriations Progress

Appropriations Subcommittee	Status
Energy and Water	Enacted
Legislative Branch	Enacted
Military/Veterans	Enacted
Defense	Enacted
Labor/HHS/Education	Enacted
Interior and Environment	In conference
Financial Services/General Gov.	In conference
Transportation/HUD	In conference
Agriculture	In conference
Homeland Security	Passed committee
Commerce/Justice/Science	Passed committee
State/Foreign Operations	Passed committee



Continuing resolution

Runs until December 7

No A-T-B cut; meets BBA caps

Extends TANF, CCDF, related programs

Extends VAWA

Does not extend FAA (separate extension)

Does not extend Farm Bill

Does not extend LWCF



FY 2019 spending so far

Most programs level-funded or increased

No eliminations

New-in-FY 2018 grants continued

Priorities remain: opioids, child care, mental health (cross-cutting HHS, ED, DOJ, etc.)

A few new programs



Notable FY 2019 funding

ED: Student Support BG +6% (\$70 m)

ED: Career & Tech Ed +6% (\$70 m)

ED: Adult Ed +4% (\$25 m)

HHS: Maternal & Child Health BG +4% (\$26 m)

HHS: Health Centers +4% (\$200 m)

HHS: Head Start +2% (\$200 m)

DOL: UI State Admin. -5% (-\$124 m)

(Re)authorizations

Opioids

Farm Bill

TANF

Perkins

Violence
Against
Women

Airports

Land &
Water

Water Infra-
structure



Opioids

Conference agreement passed House, Senate

Authorizes new grants (mostly competitive)

Reauthorizes existing grants (including State Targeted Response)

Medicaid changes: reports/guidance, new state requirements, opportunities for additional funding, IMD exclusion



Farm Bill

Expired September 30; in conference

Needs bipartisan support

Senate bipartisan, House not

House changes SNAP work requirements, eligibility, other provisions

Senate changes less dramatic

FFIS Issue Brief 18-32

TANF



CR extends until Dec. 7 at FY 2018 levels

Programs: TANF, TANF contingency fund, mandatory/matching portion of CCDF, others

Full-year extension likely

Senate: no action

House committee changes work requirements, outcomes, limits on how states spend funds (partisan)



House TANF bill

Extends TANF and CCDF mandatory through FY 2023 (increases CCDF funding); eliminates TANF contingency fund

Prohibits federal TANF spending on child care and child welfare

Modifies transfers: Up to 50% on child care, WIOA, and child welfare (limited to 10%); SSBG (eliminated)

Restricts TANF/MOE spending to families with incomes at or below 200% FPL

Phases out third-party MOE

Requires 25% of TANF/MOE spending to be spent on core activities that support work

Outcome-based performance system



DRRA (part of FAA)

Disaster Recovery Reform Act of 2018 (HR 302)

President signed

States directly administer housing assistance

Closeout incentives for FEMA funds

Expands hazard mitigation assistance

Modifies pre-disaster hazard mitigation

HR 302 also provides \$1.7 billion for CDBG-DR



LWCF

LWCF revenue authority expired September 30

\$21.6 billion unobligated balance

\$162 m in FY 2018 (\$62 m mandatory)

Mandatory funding projected to increase;
does not expire

50% state match

Action imminent (or not)

Permanent authorization? 40% to states (H)?



America's Water Infrastructure

Conference agreement passed House (S. 3021)

Authorizes DWSRF (FYs 2019-21), with additional funds for natural disasters

Authorizes Public Water Systems Supervision

Authorizes WIFIA, Army Corps projects, school lead testing

Expirations

Those that matter more

- TANF
- Farm Bill
- FAA

Those that matter less

- VAWA
- LWCF
- Water Infrastructure



Regulations

Regulations on our Radar

Agency	Subject	Type of Rule
DHS	Public Charge	Forthcoming
Treasury	HQLAs	Interim Final Rule
Treasury	SALT circumvention	Notice of Proposed Rulemaking
HHS-CMS	Short term, limited duration insurance	Final Rule
HHS-CMS	Risk adjustment payments	Final Rule
HHS-CMS	Third-party payments	Proposed Rule
DOD, EPA	Repeal of WOTUS	Proposed Rule
DOT-FHWA	Indefinite Delivery and Indefinite Quantity contracts	Advanced Notice of Proposed Rulemaking

FY 2020 FMAPs



FY 2020 FMAP Percentage-Point Change		
Increases	Decreases	No Change
Oklahoma	Utah	Alaska
Texas	Oregon	California
Nebraska	Nevada	Colorado
Kansas	Idaho	Connecticut
Louisiana	Montana	District of Columbia
Iowa	Maine	Maryland
Arkansas	Tennessee	Massachusetts
South Dakota	South Carolina	Minnesota
Florida	Hawaii	New Hampshire
West Virginia	Michigan	New Jersey
Mississippi	Georgia	New York
New Mexico	Illinois	Pennsylvania
Rhode Island	North Carolina	Virginia
Delaware	Indiana	Washington
Missouri	Ohio	Wyoming
Arizona	Vermont	
Kentucky	Wisconsin	
Alabama		
North Dakota		



Endgame considerations

FY 2019 appropriations

- Action on CR/LHHS, Energy-Water
- Pre-election
- Post-election, pre-December 7

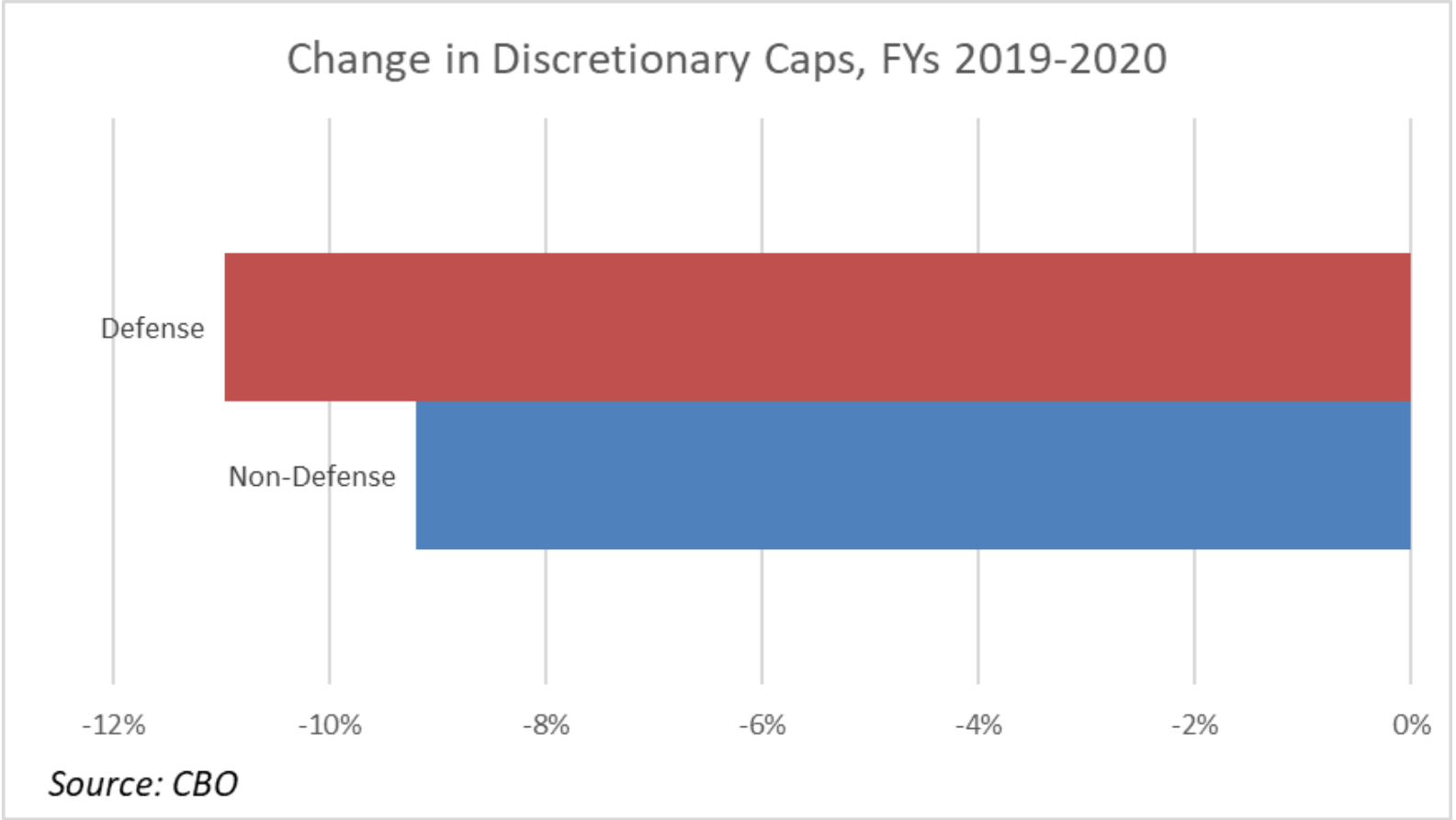
Authorizations/ Expirations

- Optimistic: opioids, water, LWCF, FAA
- Uncertain to pessimistic: Farm Bill, TANF reauthorization (will be extended)

Other

- Election will be pivotal in both areas
- BBA no longer operable after FY 2019
- Debt limit reinstated March 1, 2019

Transition from BBA to BCA





Further down the road (FY 2020)

- Health extenders (mandatory funding expires 9/30/19)
- New Title IV-E option: prevention services
- New limitation for non-family foster care
- ACA DSH cuts take effect
- Phase-out of ACA increase in CHIP matching rate



Questions?

- FFIS has published on most of these issues
- Check for updates:
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- Call or e-mail with questions, requests:
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